

Message Text

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ACTION EUR-25

INFO OCT-01 IO-14 ISO-00 CIAE-00 DODE-00 PM-07 H-03 INR-10

L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20

USIA-15 SAM-01 NEA-11 TRSE-00 SAJ-01 CU-04 STR-08

EB-11 OMB-01 ACDA-19 AEC-11 OIC-04 CIEP-02 COME-00

AF-10 DRC-01 SCI-06 EPA-04 CEQ-02 /213 W

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R 121727Z FEB 74

FM USMISSION GENEVA

TO SECSTATE WASHDC 3944

INFO USMISSION NATO

C O N F I D E N T I A L SECTION 1 OF 2 GENEVA 874

E.O. 11652: GDS

TAGS: PFOR

SUBJECT: CSCE: DUTCH DRAFT FRAMEWORK FOR FINAL DOCUMENT

REF: A. GENEVA 731

B. GENEVA 776

BEGIN SUMMARY: NATO DELEGATION HEADS' CAUCUS FEB 12
HELD INCONCLUSIVE DISCUSSION OF DUTCH DRAFT FRAMEWORK
PAPER. DISCUSSION WILL CONTINUE FEB 15, WITH HIGH
PROBABILITY OF AGREEMENT TO CIRCULATE TEXT TO COORDINA-
TING COMMITTEE EARLY NEXT WEEK. TEXTS OF SECTIONS AS
TRANSMITTED REFTELS ARE CURRENTLY UNDER REVISION.
LATEST VERSION, WITH NEW ALTERNATIVE PROPOSAL IN
BRACKETS, IS TRANSMITTED BELOW: END SUMMARY.

1. DURING DISCUSSION OF DUTCH DRAFT FRAMEWORK PAPER IT
EMERGED THAT POLITICAL DIRECTORS OF THE NINE HAD INSTRUCTED
CSCE REPS TO WORK ON TEXT OF PAPER TO READY IT FOR EARLY
TABLING. ALTHOUGH NINE ARE NOT ALL EQUALLY ENTHUSIASTIC
ABOUT PAPER, MOST SEE IT AS GIVING SOME OVERALL DIREC-
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TION TO CONFERENCE DRAFTING AND AS RESPONDING TO RECENT

CSCE AGREEMENT TO START WORK ON BASKET III PREAMBLE. NETHERLANDS REP EXPLAINED THAT PAPER WAS INTENDED TO PRECEDE ANNEXES CONTAINING SPECIFIC CSCE AGREEMENTS, WHICH WOULD ONLY BE LISTED BY TITLE IN SECTIONS OF "FINAL ACT."

2. CANADIANS, NORWEGIANS, US, AND OTHERS DIRECTED COMMENTS PRIMARILY TO FORM OF PROPOSAL AND TACTICAL HANDLING. PRINCIPLE POINTS MADE WERE AS FOLLOWS:
A. TITLE "FINAL ACT" MAY HAVE LEGAL IMPLICATIONS.

B. SIGNATURE AT END OF "FINAL ACT" IN ITS PRESENT FORMAT WOULD ADD TO ITS LEGAL STATUS, AND WOULD GIVE IT MORE IMPORTANCE THAN SPECIFIC AGREEMENTS ANNEXED TO IT.

C. SOVIET BLOC AND NEUTRALS COULD INTERPRET APPROACH OF DUTCH PAPER AS RENEGING ON AGREEMENT TO DRAFT BASKET III PREAMBLE, WHICH IN THEIR VIEW SHOULD IMMEDIATELY PRECEDE BASKET III AGREEMENTS AND NOT BE SEPARATED FROM THEM. ACCUSATIONS OF BAD FAITH COULD SLOW DRAFTING PROGRESS.

3. USDEL BELIEVES EARLY CIRCULATION OF DUTCH DRAFT TO CSCE WOULD PROVIDE A DESIRABLE STIMULUS TO DRAFTING PROCESS, PROVIDED NINE ARE NOT RIGIDLY ATTACHED TO PRESENT TITLE AND FORMAT AND PROVISION IS MADE FOR ITS EARLY CONSIDERATION IN COMMITTEE III. WE THINK PAPER WOULD BE IMPROVED BY CHANGING TITLE TO "DRAFT FINAL DOCUMENT", AND BY COMBINING SHORT INITIAL PARAGRAPH WITH TWO PARAGRAPHS PRESENTLY SHOWN UNDER SECTION V FOR SIGNATURE. WE DO NOT THINK SOVIETS WILL ACCEPT SEPARATION OF THEIR PREAMBULAR CAVEATS FROM SPECIFIC BASKET III AGREEMENTS, AND WE THEREFORE UNDERSTAND NUMBERED SECTIONS OF DUTCH PAPER AS INITIAL WESTERN DRAFTS OF PREAMBLES, WHICH WILL EVENTUALLY BE PLACED ABOVE SPECIFIC AGREEMENTS IN EACH BASKET.

4. SUBJECT TO ANY INSTRUCTIONS RECEIVED FROM DEPT., WE WOULD PLAN TO OFFER THESE COMMENTS AT FEB 15 NATO
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DELEGATION HEADS CAUCUS, BUT WOULD URGE EARLY CIRCULATION OF DRAFT PAPER, EVEN IN ITS PRESENT FORM. IF NINE ARE UNABLE TO MEET OUT POINTS. FORM AND TITLE MAY GO THROUGH CONSIDERABLE MODIFICATION UNDER DISCUSSION IN CSCE, AND THERE WILL BE FURTHER OPPORTUNITIES TO GUIDE DIRECTION OF CONFERENCE THINKING ON THESE POINTS.

5. BEGIN TEXT.

DRAFT FINAL ACT

"THE.....MEETING IN HELSINKI ON THIS.....
DAY OF.....IN THE THIRD PHASE OF THE CONFERENCE
ON SECURITY AND CO-OPERATION IN EUROPE.

I.

--DESIRING TO PROMOTE BETTER RELATIONS BETWEEN THEIR
COUNTRIES AND PEOPLES AS A CONTRIBUTION TO PEACE AND
SECURITY IN EUROPE AND THROUGHOUT THE WORLD.
--BELIEVING THAT THIS OBJECTIVE CAN BE SERVED
EFFECTIVELY BY THE REAFFIRMATION AND STRICT APPLICATION,
IN CONFORMITY WITH THE PURPOSES AND PRINCIPLES OF THE
CHARTER OF THE UNITED NATIONS, OF THE BASIC PRINCIPLES
GUIDING THEIR RELATIONS WITH EACH OTHER, IRRESPECTIVE
OF THEIR POLITICAL, ECONOMIC OR SOCIAL SYSTEMS,
--WISHING TO ELIMINATE SOURCES OF TENSION BETWEEN
THEIR COUNTRIES AND TO TAKE MEASURES CONDUCTIVE TO THE
DEVELOPMENT OF CONFIDENCE,
--DETERMINED TO EXTEND CO-OPERATION BETWEEN THEM,
--CONVINCED THAT THESE EFFORTS CAN ONLY BE TO THE
ADVANTAGE OF ALL OTHER STATES AND PEOPLES
--HAVING IN MIND PARTICULARLY THEIR CLOSE RELATIONSHIP
WITH THE NON-EUROPEAN COUNTRIES OF THE MEDITERRANEAN
AREA,
HAVE ACCORDINGLY ADOPTED THE FOLLOWING: BEGIN BRACKETS.
DECLARATIONS, RECOMMENDATIONS, RESOLUTIONS OR OTHER DOCUMENTS. END
BRACKETS.
A).....
B).....
C)..... ETC.
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II

FURTHERMORE,
--CONVINCED THAT THE EXPANSION OF CO-OPERATION
BETWEEN THEM IN THE FIELDS OF TRADE, INDUSTRY,
SCIENCE AND TECHNOLOGY, ENVIRONMENT AND OTHER AREAS
CAN CONTRIBUTE TO THE REINFORCEMENT OF PEACE AND SECURITY
IN EUROPE,
--RECOGNIZING THAT CO-OPERATION IN THESE FIELDS
WOULD PROMOTE ECONOMIC AND SOCIAL PROGRESS, AND
IMPROVE THE QUALITY OF LIFE,
--ACKNOWLEDGING THAT EXPERIENCE HAS SHOWN THAT, NOT-
WITHSTANDING DIFFERENCES IN POLITICAL, ECONOMIC AND
SOCIAL SYSTEMS, SUCH CO-OPERATION CAN BE FURTHER DEVELOPED

ON THE BASIS OF A RECIPROCITY OF ADVANTAGES AND OBLIGATIONS WHICH TAKES ACCOUNT OF THESE DIFFERENCES.

--CONFINCED THAT THE DROWING ECONOMIC INTERDEPENDENCE OF ALL COUNTRIES MAKES IT NECESSARY TO PAY PARTICULAR ATTENTION TO THE PROMOTION OF STABILITY AND CONTINUITY IN INTERNATIONAL ECONOMIC RELATIONS,

--MINDFUL (SOUCIEUX) OF THE INTERESTS OF DEVELOPING COUNTRIES AND REGIONS,

--HAVING IN MIND IN PARTICULAR THEIR CLOE RELATIONSHIP WITH THE NON-EUROPEAN COUNTRIES OF THE MEDITERRANEAN AREA,

--NOTING THE WORK ALREADY UNDERTAKEN BY RELEVANT EXISTING INTERNATIONAL ORGANIZATIONS AND WHISHING TO TAKE ADVANTAGE OF THE OPPORTUNITIES WHICH THESE ORGANIZATIONS CAN OFFER FOR THE IMPLEMENTATION OF THE RESULTS OF THE CONFERENCE,

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ACTION EUR-25

INFO OCT-01 IO-14 ISO-00 CIAE-00 DODE-00 PM-07 H-03 INR-10

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DRC-01 SCI-06 EPA-04 CEQ-02 COME-00 /213 W

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C O N F I D E N T I A L SECTION 2 OF 2 GENEVA 874

--HAVING ASCERTAINED THAT THE TEXTS LISTED BELOW CONTAINING GUIDELINES AND SPECIFIC MEASURES DESIGNED TO PROMOTE THE FURTHER EXPANSION OF THEIR MUTUAL ECONOMIC RELATIONS REFLECT THE ABOVE MENTIONED CONSIDERATIONS,

--HAVING FURTHERMORE ESTABLISHED THAT THE TEXTS

MENTIONED HEREUNDER HAVE BEEN ELABORATED IN FULL
RESPECT OF THE PRINCIPLES ENUMERATED IN THE DECLARATION
ON THE PRINCIPLES GUIDING THE RELATIONS AMONGST THE
PARTICIPATING STATES, OR
BEGIN BRACKETS. HAVING FURTHERMORE ESTABLISHED THAT THE
TEXTS MENTIONED HEREUNDER ARE ESSENTIAL FOR THE IMPLE-
MENTATION OF THE PRINCIPLES (ENUMERATED IN THE DECLARA-
TION ON THE PRINCIPLES) GUIDING THE RELATIONS AMONGST THE
PARTICIPATING STATES, WITH WHICH THEY CONFORM END BRACKETS.
--HAVE ACCORDINGLY ADOPTED THE FOLLOWING BEGIN BRACKETS
DECLARATIONS, RECOMMENDATIONS, RESOLUTIONS, OR OTHER
DOCUMENTS END BRACKETS
A).....
B).....
C)..... ETC.

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III

FURTHERMORE,

--CONVINCED THAT GREATER MUTUAL KNOWLEDGE AND
UNDERSTANDING BETWEEN PEOPLES AND INDIVIDUALS WILL
LEAD TO THE STRENGTHENING OF PEACE, AND TO THE SPIRITUAL
ENRICHMENT OF MAN,
--CONVINCED ALSO THAT THE DEVELOPMENT OF CONTACTS,
COMMUNICATION AND COOPERATION CONTRIBUTES IN ITSELF
TO FURTHER THESE AIMS,
--DETERMINED THEREFORE TO ENSURE, IRRESPECTIVE OF
THEIR POLITICAL, ECONOMIC AND SOCIAL SYSTEMS, FREER
MOVEMENT OF PEOPLE, WIDER CONTACTS AMONG THEM, THE
SOLUTION OF HUMANITARIAN PROBLEMS, BROADER DISSEMINATION
OF INFORMATION AND INCREASED EXCHANGES AND CO-OPERATION
IN THE FIELDS OF CULTURE, EDUCATION AND SCIENCE AS AN
IMPORTANT MEANS OF FURTHERING MUTUAL KNOWLEDGE AND
UNDERSTANDING,
--HAVING ESTABLISHED THAT THE TEXTS LISTED BELOW
HAVE BEEN ELABORATED IN FULL RESPECT OF THE PRINCIPLES
ENUMERATED IN THE DECLARATION ON THE PRINCIPLES GUIDING
THE RELATIONS AMONGST THE PARTICIPATING STATES, OR BEING
BRACKETS HAVING FURTHERMORE ESTABLISHED THAT THE TEXTS
MENTIONED HEREUNDER ARE ESSENTIAL FOR THE IMPLEMENTATION
OF THE PRINCIPLES (ENUMERATED IN THE DECLARATION ON THE
PRINCIPLES) GUIDING THE RELATIONS AMONGST THE PARTICIPATING
STATES, WITH WHICH THEY CONFORM END BRACKETS
--HAVE ACCORDINGLY ADOPTED THE FOLLOWING BEGIN
BRACKETS DECLARATIONS, RECOMMENDATIONS, RESOLUTIONS OR
OTHER DOCUMENTS END BRACKETS:
A).....

B).....

C).....

IV
(BLANK)

V

--THEY REQUEST THE GOVERNMENT OF FINLAND TO INFORM THE
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SECRETARY GENERAL OF THE UNITED NATIONS OF THE CONTENTS
OF THESE DECISIONS WITH A VIEW TO THEIR DISTRIBUTION TO
ALL THE STATES MEMBERS OF THAT ORGANIZATION.

--THE PRESENT FINAL ACT WHICH HAS BEEN DRAWN UP IN THE
ENGLISH, FRENCH, GERMAN, ITALIAN, RUSSION AND SPANISH
LANGUAGES HAS BEEN SIGNED BY THE REPRESENTATIVES OF
THE PARTICIPATING STATES AND WILL BE DEPOSITED IN THE
ARCHIVES OF THE MINISTRY OF FOREIGN AFFAIRS OF FINLAND.

--DONE AT HELSINKI THIS.....

SIGNATURES.

END TEXT.DALE

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